1	Introduced by Committee on Health Care
2	Date:
3	Subject: Health; health care reform; Medicaid; Green Mountain Care Board;
4	Vermont Health Benefit Exchange; physicians; Blueprint for Health;
5	taxation; sugar-sweetened beverage tax; payroll tax
6	Statement of purpose of bill as introduced: This bill proposes to increase
7	Exchange cost-sharing subsidies for individuals with incomes between 200 and
8	300 percent of the federal poverty level. It would appropriate funds to increase
9	health care provider reimbursement rates for services delivered to Medicaid
10	beneficiaries and would direct the Green Mountain Care Board to account for
11	the impact of these investments on the cost shift. The bill would increase
12	payments through the Blueprint for Health for patient-centered medical homes
13	and community health teams. It would appropriate funds for health care
14	provider loan repayment, health homes, and the Office of the Health Care
15	Advocate. The bill would direct the Green Mountain Care Board to propose a
16	model for providing consumers with information about the cost and quality of
17	health care services available across the State. It would also appropriate funds
18	to the Green Mountain Care Board to provide the capacity to implement an
19	all-payer waiver and to set reimbursement rates for providers. The bill would
20	require creation of a mental health and addiction services provider registry and
21	direct the Department of Vermont Health Access to evaluate the methodology

1	by which it reimburses ambulance and emergency medical service providers.
2	It would also create a task force to develop a proposal for achieving universal
3	health care coverage in Vermont and create a study of universal, publicly
4	financed primary care for all Vermonters. The bill would establish a 0.3
5	percent payroll tax and an excise tax on sugar-sweetened beverages. It would
6	also eliminate the employers' Health Care Fund contribution assessment and
7	repeal the 2017 sunset of a claims tax for health information technology.
8 9	An act relating to supporting health care initiatives and establishing payroll and sugar-sweetened beverage taxes
10	It is hereby enacted by the General Assembly of the State of Vermont:
11	* * * Increasing Access to Health Care Providers and
12	Health Insurance Coverage * * *
13	Sec. 1. 33 V.S.A. § 1812(b) is amended to read:
14	(b)(1) An individual or family with income at or below 300 percent of the
15	federal poverty guideline shall be eligible for cost-sharing assistance, including
16	a reduction in the out-of-pocket maximums established under Section 1402 of
17	the Affordable Care Act.
18	(2) The Department of Vermont Health Access shall establish
19	cost-sharing assistance on a sliding scale based on modified adjusted gross

1	income for the individuals and families described in subdivision (1) of this
2	subsection. Cost-sharing assistance shall be established as follows:
3	(A) for households with income at or below 150 percent of the
4	federal poverty level (FPL): 94 percent actuarial value;
5	(B) for households with income above 150 percent FPL and at or
6	below 200 300 percent FPL: 87 percent actuarial value;
7	(C) for households with income above 200 percent FPL and at or
8	below 250 percent FPL: 77 percent actuarial value;
9	(D) for households with income above 250 percent FPL and at or
10	below 300 percent FPL: 73 percent actuarial value.
11	(3) Cost-sharing assistance shall be available for the same qualified
12	health benefit plans for which federal cost-sharing assistance is available and
13	administered using the same methods as set forth in Section 1402 of the
14	Affordable Care Act.
15	Sec. 2. COST-SHARING SUBSIDY; APPROPRIATION
16	(a) Increasing the cost-sharing subsidies available to Vermont residents
17	will not only make it easier for people with incomes below 300 percent of the
18	federal poverty level to access health care services, but it may encourage some
19	residents without insurance to enroll for coverage if they know they will be
20	able to afford to use it.

1	(b) The sum of \$4,181,760.00 is appropriated from the State Health Care
2	Resources Fund to the Department of Vermont Health Access in fiscal year
3	2016 to increase Exchange cost-sharing subsidies beginning on January 1,
4	2016 to provide coverage at an 87 percent actuarial value to individuals with
5	incomes between 200 and 300 percent of the federal poverty level.
6	Sec. 3. ADDRESSING THE COST SHIFT
7	(a) The sum of \$30,500,000.00 in Global Commitment funds is
8	appropriated to the Department of Vermont Health Access in fiscal year 2016
9	to increase reimbursement rates to providers for services provided to Medicaid
10	beneficiaries.
11	(b) In allocating the funds appropriated pursuant to this section, the
12	Department of Vermont Health Access shall direct \$10,000,000.00 in Global
13	Commitment funds to rate increases for primary care providers beginning on
14	July 1, 2015. Beginning on January 1, 2016, the Department shall provide a
15	reasonable rate increase to the providers at Dartmouth Hitchcock Medical
16	Center for services provided to Vermont Medicaid beneficiaries in recognition
17	of their important role in providing health care to Vermont residents. Of the
18	remaining amount, the Department shall allocate the balance between hospital
19	outpatient and professional services rate increases for services provided to
20	Medicaid beneficiaries beginning on January 1, 2016.

1	Sec. 4. COST SHIFT ACCOUNTABILITY
2	(a) The Green Mountain Care Board shall account for the impact on the
3	cost shift of the investments in Sec. 3 of this act through its regulatory
4	authority over hospital budgets and health insurer rates. The Board shall
5	include its assessment of the impacts in its annual report pursuant to 18 V.S.A.
6	<u>§ 9375(d).</u>
7	(b) Each nonprofit hospital service corporation established pursuant to
8	8 V.S.A. chapter 123, nonprofit medical service corporation established
9	pursuant to 8 V.S.A. chapter 125, and any other health insurer licensed to offer
10	major medical health insurance plans in this State shall adjust its
11	reimbursements to health care providers and premiums or administrative fees
12	charged to account for the impact of investing funds in Medicaid provider
13	reimbursement in order to ensure the cost shift is reduced to the fullest extent
14	possible.
15	Sec. 5. RATE INCREASES FOR OTHER MEDICAID PROVIDERS
16	(a) The sum of \$5,670,000.00 in Global Commitment funds is appropriated
17	to the Agency of Human Services in fiscal year 2016 for the purpose of
18	increasing reimbursement rates beginning on January 1, 2016 for providers
19	under contract with the Departments of Disabilities, Aging, and Independent
20	Living, of Mental Health, of Corrections, of Health, and for Children and
21	Families to provide services to Vermont Medicaid beneficiaries.

1	(b) The sum of \$1,250,000.00 in Global Commitment funds is appropriated
2	to the Department of Vermont Health Access in fiscal year 2016 for the
3	purpose of increasing reimbursement rates to home health agencies, as defined
4	in 8 V.S.A. § 4095, beginning on January 1, 2016 for services provided to
5	Medicaid beneficiaries, including participants in the Choices for Care program.
6	Beginning on January 1, 2016, the Department shall also modify
7	reimbursement methodologies and amounts to home health agencies to provide
8	prospective payments and to include a quality component.
9	Sec. 6. BLUEPRINT FOR HEALTH INCREASES
10	(a) The sum of \$4,508,911.00 in Global Commitment funds is appropriated
11	to the Department of Vermont Health Access in fiscal year 2016 to increase
12	payments to patient-centered medical homes, increase payments to community
13	health teams, and rebalance community health teams as described in
14	subsection (b) of this section.
15	(b) Beginning on January 1, 2016, the Department of Health Access shall:
16	(1) Increase payments to the Blueprint for Health community health
17	teams under 18 V.S.A. § 705 by \$541,078.00 in Global Commitment funds.
18	(2) Adjust payments for community health teams under 18 V.S.A. § 705
19	to reflect revised patient attribution and the market share of insurers and
20	Medicaid. Payments may be modified as set forth in 18 V.S.A. § 702(b) and
21	insurers shall participate in the new payment amounts as required by 18 V.S.A.

1	§ 706. The Department shall increase its payments to reflect increased
2	Medicaid enrollment by an amount up to \$467,833.00.
3	(3) Increase payments to patient-centered medical homes under
4	18 V.S.A. § 704 by \$3,500,000.00 in Global Commitment funds.
5	(c) In its use of the funds appropriated in this section, the Blueprint for
6	Health shall work collaboratively to begin including family-centered
7	approaches and adverse childhood experience screenings consistent with
8	the report entitled "Integrating ACE-Informed Practice into the Blueprint
9	<u>for Health."</u>
10	Sec. 7. AREA HEALTH EDUCATION CENTERS
11	The sum of \$700,000.00 in Global Commitment funds is appropriated to the
12	Department of Health in fiscal year 2016 for a grant to the Area Health
13	Education Centers for repayment of educational loans for health care providers
14	and health care educators.
15	* * * Consumer Information, Assistance, and Representation * * *
16	Sec. 8. OFFICE OF THE HEALTH CARE ADVOCATE;
17	APPROPRIATION; INTENT
18	(a) The Office of the Health Care Advocate has a critical function in the
19	Vermont's health care system. The Health Care Advocate provides
20	information and assistance to Vermont residents who are navigating the health
21	care system and represents their interests in interactions with health insurers,

1	health care providers, Medicaid, the Green Mountain Care Board, the General
2	Assembly, and others. The continuation of the Office of the Health Care
3	Advocate is necessary to achieve additional health care reform goals.
4	(b) The sum of \$40,000.00 is appropriated from the State Health Care
5	Resources Fund to the Agency of Administration in fiscal year 2016 for its
6	contract with the Office of the Health Care Advocate.
7	(c) It is the intent of the General Assembly that beginning with the 2017
8	fiscal year budget, the Governor's budget proposal developed pursuant to
9	32 V.S.A. chapter 5 should include a separate provision identifying the
10	aggregate sum to be appropriated from all State sources to the Office of the
11	Health Care Advocate.
12	Sec. 9. CONSUMER INFORMATION AND PRICE TRANSPARENCY
13	The Green Mountain Care Board shall evaluate potential models for
14	providing consumers with information about the cost and quality of health care
15	services available across the State, including a consideration of the models
16	used in Maine, Massachusetts, and New Hampshire, as well as any platforms
17	developed and implemented by health insurers doing business in this State. On
18	or before October 1, 2015, the Board shall report its findings and a proposal for
19	a robust Internet-based consumer health care information system to the House
20	Committee on Health Care, the Senate Committees on Health and Welfare and
21	on Finance, and the Health Reform Oversight Committee.

1	* * * Investments in Future Structural Reforms in Health Care * * *
2	Sec. 10. GREEN MOUNTAIN CARE BOARD; ALL-PAYER WAIVER;
3	RATE-SETTING
4	(a) The sum of \$3,477,526.00 is appropriated to the Green Mountain Care
5	Board in fiscal year 2016, of which \$857,386.00 comes from the General
6	Fund, \$861,367.00 is in Global Commitment funds, \$1,500,049.00 comes from
7	the Board's bill-back authority pursuant to 18 V.S.A. § 9374(h), \$60,000.00
8	comes from the Health IT-Fund, \$155,692.00 comes from an interdepartmental
9	transfer from the Department of Vermont Health Access, and \$43,032.00
10	comes from federal funds.
11	(b) Of the funds appropriated pursuant to this section, the Board shall use:
12	(1) \$801,830.49 for positions and operating expenses related to the
13	Board's provider rate-setting authority;
14	(2) \$2,143,195.44 for expenses related to an all-payer waiver and to
15	provider rate-setting;
16	(3) \$300,000.00 for expenses related to reducing the Medicaid cost shift;
17	(4) \$172,500.00 to initiate an inquiry into whether the public good
18	would be served by regulating health care reimbursement in Vermont as a
19	public utility; and
20	(5) \$60,000.00 to provide oversight of the budget and activities of the
21	Vermont Information Technology Leaders, Inc.

1	Sec. 11. INVESTMENT; HEALTH HOMES
2	The sum of \$2,500,000.00 in Global Commitment funds is appropriated to
3	the Department of Vermont Health Access in fiscal year 2016 to increase
4	funding for health homes beginning on January 1, 2016. The Department shall
5	invest these funds in one-time or short-term activities related to health care
6	reform.
7	* * * Green Mountain Care Board * * *
8	Sec. 12. 18 V.S.A. § 9375(b) is amended to read:
9	(b) The Board shall have the following duties:
10	* * *
11	(2)(A) Review and approve Vermont's statewide Health Information
12	Technology Plan pursuant to section 9351 of this title to ensure that the
13	necessary infrastructure is in place to enable the State to achieve the principles
14	expressed in section 9371 of this title. Vermont Information Technology
15	Leaders, Inc. shall be an interested party in the Board's review.
16	(B) Review and approve the criteria required for health care
17	providers and health care facilities to create or maintain connectivity to the
18	State's health information exchange as set forth in section 9352 of this title.
19	Within 90 days following this approval, the Board shall issue an order
20	explaining its decision.

1	(C) Annually review and approve the budget, consistent with
2	available funds, and the core activities associated with public funding, of the
3	Vermont Information Technology Leaders, Inc., which shall include
4	establishing the interconnectivity of electronic medical records held by health
5	care professionals, and the storage, management, and exchange of data
6	received from such health care professionals, for the purpose of improving the
7	quality of and efficiently providing health care to Vermonters. This review
8	shall take into account the Vermont Information Technology Leaders'
9	responsibilities in section 9352 of this title and shall be conducted according to
10	a process established by the Board by rule pursuant to 3 V.S.A. chapter 25.
11	* * *
11 12	* * * Sec. 13. PUBLIC UTILITY MODEL
12	Sec. 13. PUBLIC UTILITY MODEL
12 13	Sec. 13. PUBLIC UTILITY MODEL (a) On or before January 1, 2016, the Green Mountain Care Board shall
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12 13 14 15	Sec. 13. PUBLIC UTILITY MODEL (a) On or before January 1, 2016, the Green Mountain Care Board shall initiate an inquiry regarding whether the public good would be served by regulating health care reimbursement in Vermont as a public utility.
12 13 14 15 16	 Sec. 13. PUBLIC UTILITY MODEL (a) On or before January 1, 2016, the Green Mountain Care Board shall initiate an inquiry regarding whether the public good would be served by regulating health care reimbursement in Vermont as a public utility. (b) The Board's inquiry shall include a review of whether the public good
12 13 14 15 16 17	Sec. 13. PUBLIC UTILITY MODEL (a) On or before January 1, 2016, the Green Mountain Care Board shall initiate an inquiry regarding whether the public good would be served by regulating health care reimbursement in Vermont as a public utility. (b) The Board's inquiry shall include a review of whether the public good would be served by designating a regulated entity as a public utility through a

1	(c) On or before February 1, 2017, the Board shall report to the House
2	Committee on Health Care, the Senate Committees on Health and Welfare and
3	on Finance, and the Governor with its findings and recommendations regarding
4	the implementation of a public utility model for the regulation of health care
5	reimbursement.
6	* * * Vermont Information Technology Leaders * * *
7	Sec. 14. 18 V.S.A. § 9352 is amended to read:
8	§ 9352. VERMONT INFORMATION TECHNOLOGY LEADERS
9	(a)(1) Governance. The General Assembly and the Governor shall each
10	appoint one representative to the Vermont Information Technology Leaders,
11	Inc. (VITL) Board of Directors shall consist of no fewer than nine nor more
12	than 14 members. The term of each member shall be two years, except that of
13	the members first appointed, approximately one-half shall serve a term of one
14	year and approximately one-half shall serve a term of two years, and members
15	shall continue to hold office until their successors have been duly appointed.
16	The Board of Directors shall comprise the following:
17	(A) one member of the General Assembly, appointed by the Speaker
18	of the House and the President Pro Tempore of the Senate, who shall be
19	entitled to the same per diem compensation and expense reimbursement
20	pursuant to 2 V.S.A. § 406 as provided for attendance at sessions of the
21	General Assembly;

1	(B) one individual appointed by the Governor;
2	(C) one representative of the business community;
3	(D) one representative of health care consumers;
4	(E) one representative of Vermont hospitals;
5	(F) one representative of Vermont physicians;
6	(G) one practicing clinician licensed to practice medicine in
7	Vermont;
8	(H) one representative of a health insurer licensed to do business in
9	Vermont;
10	(I) the President of VITL, who shall be an ex officio, nonvoting
11	member;
12	(J) two individuals familiar with health information technology,
13	at least one of whom shall be the chief technology officer for a health care
14	provider; and
15	(K) two at-large members.
16	(2) Except for the members appointed pursuant to subdivisions (1)(A)
17	and (B) of this subsection, whenever a vacancy on the Board occurs, the
18	members of the Board of Directors then serving shall appoint a new member
19	who shall meet the same criteria as the member he or she replaces.
20	(b) Conflict of interest. In carrying out their responsibilities under this
21	section, Directors of VITL shall be subject to conflict of interest policies

1	established by the Secretary of Administration to ensure that deliberations and
2	decisions are fair and equitable.
3	(c)(1) Health information exchange operation. VITL shall be designated in
4	the Health Information Technology Plan pursuant to section 9351 of this title
5	to operate the exclusive statewide health information exchange network for
6	this State. The After the Green Mountain Care Board approves VITL's core
7	activities and budget pursuant to chapter 220 of this title, the Secretary of
8	Administration or designee shall enter into procurement grant agreements with
9	VITL pursuant to 8 V.S.A. § 4089k. Nothing in this chapter shall impede local
10	community providers from the exchange of electronic medical data.
11	(2) Notwithstanding any provision of 3 V.S.A. § 2222 or 2283b to the
12	contrary, upon request of the Secretary of Administration, the Department of
13	Information and Innovation shall review VITL's technology for security,
14	privacy, and interoperability with State government information technology,
15	consistent with the State's health information technology plan required by
16	section 9351 of this title.
17	* * *
18	* * * Referral Registry * * *
19	Sec. 15. REFERRAL REGISTRY
20	On or before October 1, 2015, the Department of Mental Health and
21	the Division of Alcohol and Drug Abuse Programs in the Department of

1	Health shall develop jointly a registry of mental health and addiction
2	services providers in Vermont, organized by county. The registry shall be
3	updated at least annually and shall be made available to primary care
4	providers participating in the Blueprint for Health and to the public.
5	* * * Universal Health Care Coverage * * *
6	Sec. 16. TASK FORCE ON UNIVERSAL COVERAGE; REPORT
7	(a) There is created a Task Force on Universal Coverage to develop a
8	proposal for achieving universal health care coverage in Vermont.
9	(b) The Task Force shall be composed of the following six members:
10	(1) one current member of the House of Representatives, who shall be
11	appointed by the Speaker of the House;
12	(2) one current member of the Senate, who shall be appointed by the
13	Committee on Committees;
14	(3) the Director of Health Care Reform or designee;
15	(4) the Chair of the Green Mountain Care Board or designee;
16	(5) the Commissioner of Vermont Health Access or designee; and
17	(6) a representative from the health insurer with the greatest number of
18	covered lives in Vermont.
19	(c) The Task Force shall consider how to achieve universal health care
20	coverage in Vermont, including:

1	(1) how to design and implement a State mandate for all Vermonters to
2	have health care coverage, including:
3	(A) how Vermonters would prove that they have satisfied the
4	mandate;
5	(B) suitable penalties to enforce the mandate; and
6	(C) ways to administer the penalties for failure to satisfy the mandate,
7	such as using the income tax system, wage garnishment, or other means;
8	(2) the effect of universal coverage on uncompensated care and the
9	resulting impact on health insurance premiums; and
10	(3) creation of an uncompensated care pool or insurance product to pay
11	for health care services delivered to Vermont residents who continue to lack
12	health care coverage despite the mandate.
13	(d) On or before December 1, 2015, the Task Force shall submit its
14	proposal for achieving universal coverage to the House Committees on Health
15	Care and on Ways and Means, the Senate Committees on Health and Welfare
16	and on Finance, and the Health Reform Oversight Committee.
17	(e) For attendance at meetings during adjournment of the General
18	Assembly, legislative members of the Task Force shall be entitled to per diem
19	compensation and reimbursement of expenses pursuant to 2 V.S.A. § 406 for
20	no more than six meetings.

1	* * * Universal Primary Care * * *
2	Sec. 17. PURPOSE
3	The purpose of Secs. 17 through 21 of this act is to establish the
4	administrative framework and reduce financial barriers as preliminary steps to
5	the implementation of the principles set forth in 2011 Acts and Resolves
6	No. 48 to enable Vermonters to receive necessary health care and examine the
7	cost of providing primary care to all Vermonters without deductibles,
8	coinsurance, or co-payments or, if necessary, with limited cost-sharing.
9	Sec. 18. FINDINGS
10	The General Assembly finds that:
11	(1) Research has shown that universal access to primary care enhances
12	the quality of care, improves patient outcomes, and reduces overall health care
13	spending.
14	(2) Universal access to primary care will advance the health of
15	Vermonters by preventing disease and by reducing the need for emergency
16	room visits and hospital admissions.
17	(3) Vermonters face financial barriers to accessing primary care because
18	of the nearly universal cost-sharing requirements, including deductibles,
19	coinsurance, and co-payments.
20	(4) The cost of providing universal primary care to Vermonters should
21	be estimated to determine whether universal primary care should be the first

1	step in implementing the principles and intent set forth in 2011 Acts and
2	Resolves No. 48, Secs. 1 and 1a.
3	Sec. 19. DEFINITION OF PRIMARY CARE
4	As used in Secs. 17 through 21 of this act, "primary care" means health
5	services provided by health care professionals who are specifically trained for
6	and skilled in first-contact and continuing care for individuals with signs,
7	symptoms, or health concerns, not limited by problem origin, organ system, or
8	diagnosis, and includes pediatrics, internal and family medicine, gynecology,
9	primary mental health services, and other health services commonly provided
10	at federally qualified health centers. Primary care does not include dental
11	services.
12	Sec. 20. COST ESTIMATES FOR UNIVERSAL PRIMARY CARE
13	(a) No later than October 15, 2015, the Joint Fiscal Office, in consultation
14	with the Green Mountain Care Board and the Secretary of Administration or
15	designee, shall provide to the Joint Fiscal Committee, the Health Reform
16	Oversight Committee, the House Committees on Appropriations, on Health
17	Care, and on Ways and Means, and the Senate Committees on Appropriations,
18	on Health and Welfare, and on Finance an estimate of the costs of providing
19	primary care to all Vermont residents, with and without cost-sharing by the
20	patient, beginning on January 1, 2017.

1	(b) The report shall include an estimate of the cost of primary care to those
2	Vermonters who access it if a universal primary care plan is not implemented,
3	and the sources of funding for that care, including employer-sponsored
4	and individual private insurance, Medicaid, Medicare, and other
5	government-sponsored programs, and patient cost-sharing such as deductibles,
6	coinsurance, and co-payments.
7	(c) Departments and agencies of State government and the Green
8	Mountain Care Board shall provide such data to the Joint Fiscal Office as
9	needed to permit the Joint Fiscal Office to perform the estimates and
10	analysis required by this section.
11	Sec. 21. APPROPRIATION
12	Up to \$200,000.00 is appropriated from the General Fund to the Joint Fiscal
13	Office in fiscal year 2016 to be used for assistance in the calculation of the cost
14	estimates required in Sec. 20 of this act; provided, however, that the
15	appropriation shall be reduced by the amount of any external funds
16	received by the Office to carry out the estimates and analysis required by
17	<u>Sec. 20.</u>
18	* * * Ambulance Reimbursement * * *
19	Sec. 22. MEDICAID; AMBULANCE REIMBURSEMENT
20	The Department of Vermont Health Access shall evaluate the methodology
21	used to determine reimbursement amounts for ambulance and emergency

1	medical services delivered to Medicaid beneficiaries to determine the basis for
2	the current reimbursement amounts, the rationale for the current level of
3	reimbursement, and shall consider any possible adjustments to revise the
4	methodology in a way that is budget neutral or of minimal fiscal impact to the
5	Agency of Human Services for fiscal year 2016. On or before December 1,
6	2015, the Department shall report its findings and recommendations to the
7	House Committees on Health Care and on Human Services, the Senate
8	Committee on Health and Welfare, and the Health Reform Oversight
9	Committee.
10	* * * Excise Tax on Sugar-Sweetened Beverages * * *
11	Sec. 23. 32 V.S.A. chapter 227 is added to read:
12	CHAPTER 227. SUGAR-SWEETENED BEVERAGE TAX
13	§ 9401. DEFINITIONS
14	As used in this chapter:
15	(1) "Beverage for medical use" means a beverage suitable for human
16	consumption and manufactured for use as an oral nutritional therapy for
17	persons who cannot absorb or metabolize dietary nutrients from food or
18	beverages, or for use as an oral rehydration electrolyte solution for infants and
19	children formulated to prevent or treat dehydration due to illness. "Beverage
20	for medical use" shall also mean a "medical food" as defined in Section 5(b)(3)
21	of the Orphan Drug Act at 21 U.S.C. § 360ee(b)(3). "Beverage for medical

1	use" shall not include drinks commonly referred to as "sports drinks" or any
2	other common names that are derivations thereof.
3	(2) "Commissioner" means the Commissioner of Taxes and his or her
4	authorized agents and employees.
5	(3) "Consumer" means a person who purchases or otherwise obtains a
6	sugar-sweetened beverage for consumption and not for sale to another.
7	(4) "Department" means the Vermont Department of Taxes.
8	(5) "Distribution" or "distribute" means the transfer of title or
9	possession from one person to another for consideration, or within a business
10	entity, or between business entities subject to the same ownership or control,
11	such as by a wholesale or warehousing unit to a retail outlet, or between two or
12	more employees or contractors. "Distribution" or "distribute" shall not mean
13	the retail sale to a consumer.
14	(6) "Distributor" means any person, including a manufacturer and a
15	wholesale dealer, who receives, stores, manufactures, bottles, or distributes
16	syrup, powder, or sugar-sweetened beverages for sale to retailers, whether or
17	not that person also sells such products to consumers. "Distributor" also
18	means any person importing or causing to be imported syrup, powder, or
19	sugar-sweetened beverages into the State from outside the State for sale to a
20	retailer or consumer.

1	(7) "Place of business" means any place where syrup, powder, or
2	sugar-sweetened beverages are manufactured or received for sale in the State.
3	(8) "Powder" means any solid mixture of ingredients used in making,
4	mixing, or compounding sugar-sweetened beverages by mixing the powder
5	with any one or more other ingredients, including water, ice, syrup, simple
6	syrup, fruits, vegetables, fruit juice, vegetable juice, or carbonation or
7	other gas.
8	(9) "Retailer" means any person who sells syrup, powder, or
9	sugar-sweetened beverages to consumers in the State.
10	(10) "Sale" means the transfer of title or possession for valuable
11	consideration regardless of the manner by which the transfer is completed.
12	(11) "Sugar-sweetened beverage" means any nonalcoholic beverage,
13	carbonated or noncarbonated, that is intended for human consumption as a
14	beverage and contains any added sweetener. As used in this definition,
15	"nonalcoholic beverage" means any beverage that contains less than one-half
16	of one percent alcohol per volume.
17	(12) "Sweetener" means any caloric substance suitable for human
18	consumption that humans perceive as sweet and includes sucrose, fructose,
19	glucose, other sugars, or fruit juice concentrates but does not include any
20	substance that adds fewer than five calories per reference amount customarily
21	consumed or per labeled serving.

1	(13) "Syrup" means a liquid mixture of ingredients used in making,
2	mixing, or compounding sugar-sweetened beverages using one or more other
3	ingredients, such as water, ice, powder, simple syrup, fruits, vegetables, fruit
4	juice, vegetable juice, or carbonation or other gas.
5	<u>§ 9402. TAX IMPOSED</u>
6	(a) There is imposed an excise tax on every distributor of \$0.02 per ounce
7	upon sugar-sweetened beverages sold in the State.
8	(b) There is imposed an excise tax on every distributor of \$0.02 per ounce
9	of syrup and powder sold in the State. For purposes of calculating the tax
10	under this subsection, the taxable volume of syrup or powder shall be equal to
11	the largest volume of sugar-sweetened beverage resulting from use of the syrup
12	or powder according to the manufacturer's instructions.
13	(c) The amount of tax paid by a distributor shall be added to and collected
14	as part of the retail sale price on the sugar-sweetened beverage, syrup, or
15	powder.
16	§ 9403. RETURNS AND REMITTANCES
17	(a) Any distributor liable for the tax imposed by this chapter shall, on or
18	before the 15th day of every month, return to the Commissioner, under oath of
19	a person with legal authority to bind the distributor, a statement containing its
20	name and place of business, the quantity of syrup, powder, and
21	sugar-sweetened beverages subject to the excise tax imposed by this chapter

1	sold in the preceding month, and any other information required by the
2	Commissioner, along with the tax due.
3	(b) All of the revenue from the tax imposed by this chapter shall be
4	deposited in the State Health Care Resources Fund established under 33 V.S.A.
5	<u>§ 1901d.</u>
6	<u>§ 9404. RECORDS</u>
7	Every distributor shall maintain, for not less than three years, accurate
8	records showing all transactions subject to tax liability under this chapter.
9	Distributors must identify the amount of tax collected as a separate invoice
10	entry on sales to retailers. These records are subject to inspection by the
11	Commissioner at all reasonable times during normal business hours.
12	<u>§ 9405. EXEMPTIONS</u>
13	The following shall be exempt from the tax imposed by section 9402 of this
14	chapter:
15	(1) Syrup, powder, or sugar-sweetened beverages sold to the
16	U.S. government, its subdivisions, or under any other circumstances in which
17	the State is without power to impose the tax.
18	(2) Syrup, powder, or sugar-sweetened beverages sold by a distributor
19	for resale or consumption outside the State.
20	(3) Syrup, powder, or sugar-sweetened beverages sold by a distributor to
21	another distributor and not intended for resale to a consumer if the purchasing

1	distributor holds a license issued under section 9406 of this chapter and if the
2	sales invoice clearly indicates that the sale is exempt.
3	(4) Beverages in which milk, or soy, rice, or similar milk substitute, is
4	the primary ingredient or the first listed ingredient on the label of the beverage.
5	(5) Coffee or tea without added sweetener.
6	(6) Infant formula.
7	(7) Beverages for medical use.
8	(8) Water without any sweeteners.
9	(9) Beverages consisting of 100 percent natural fruit or vegetable juice
10	with no added sweetener. As used in this subdivision, "natural fruit juice" and
11	"natural vegetable juice" mean the original liquid resulting from the pressing
12	of fruits or vegetables or the liquid resulting from the dilution of dehydrated
13	natural fruit juice or natural vegetable juice.
14	(10) Maple syrup, as that term is defined in 6 V.S.A. § 481, or beverages
15	sweetened with maple syrup.
16	§ 9406. LICENSE REQUIRED
17	Each distributor shall secure a license from the Commissioner before
18	engaging in the business of selling sugar-sweetened beverages in the State.
19	§ 9407. APPLICATION FOR AND ISSUANCE OF LICENSE
20	(a) A separate application and license is required for each wholesale outlet
21	when a distributor owns or controls more than one such outlet.

1	(b) Licenses shall be issued by the Commissioner on application, without
2	charge, on forms prescribed by the Commissioner, stating the name and
3	address of the applicant, the address of the place of business, the type of
4	business, and any other information the Commissioner may require for the
5	proper administration of this chapter.
6	<u>§ 9408. TERM OF LICENSES</u>
7	Each license issued under the provisions of this chapter shall be valid as
8	long as the licensee continues to do business at the place named, unless the
9	license is revoked or suspended by the Commissioner as provided in section
10	9409 of this chapter. If the business is sold or transferred or if the licensee
11	ceases to do business at the place named, the license shall immediately be
12	returned to the Commissioner for cancellation.
13	§ 9409. REVOCATION AND SUSPENSION OF LICENSES
14	The Commissioner may revoke or suspend the license of any licensee for
15	failure to comply with any provision of this chapter or for failure to comply
16	with the provisions of 11 V.S.A. chapter 15.
17	<u>§ 9410. PENALTIES</u>
18	(a) Any person subject to the provisions of this chapter who fails to pay the
19	tax imposed by this chapter by the date that payment is due or fails to submit a
20	return as required by this chapter is subject to the provisions of section 3202 of
21	this title (interest and penalties).

1	(b) Any person subject to the provisions of this chapter who sells or offers
2	for sale any syrup, powder, or sugar-sweetened beverages in the State without
3	holding a license as required by this chapter is liable for a penalty of up to
4	\$100.00 for each day such sales are made or offered.
5	<u>§ 9411. APPEALS</u>
6	Any person aggrieved by an action taken by the Commissioner under this
7	chapter may appeal in writing to the Commissioner for a review. The
8	Commissioner shall then grant a hearing under 3 V.S.A. chapter 25 and notify
9	the aggrieved person in writing of his or her determination. The
10	Commissioner's determination may be appealed within 30 days to the Superior
11	Court of the county of this State in which the taxpayer resides or has a place of
12	business or to the Superior Court of Washington County.
13	<u>§ 9412. BONDING</u>
14	When the Commissioner, in his or her discretion, considers it necessary to
15	protect the revenues raised under this chapter, he or she may require any
16	licensee to file with him or her a bond under the terms of section 3114 of this
17	<u>title.</u>
18	§ 9413. RULES AND REGULATIONS
19	The Commissioner is authorized to adopt rules and procedures to
20	accomplish the purposes of this chapter.

(dr req 15-1129 – draft 2.9) Page 28 of 32 3/12/2015 - JGC - 08:38 AM 1 Sec. 24. MONITORING 2 The Department of Health shall develop criteria and components for an 3 independent evaluation to assess the impact that the sugar-sweetened beverage 4 tax has on consumption of products affected by the implementation of the tax. 5 Specifically, the evaluation shall seek to determine the impact of these 6 exclusions on consumer purchasing and health outcomes. 7 * * * Health Care Pavroll Tax * * * 8 Sec. 25. 32 V.S.A. chapter 247 is added to read: 9 CHAPTER 247. HEALTH CARE PAYROLL TAX 10 § 10601. DEFINITIONS 11 The following definitions shall apply throughout this chapter unless the 12 context requires otherwise: 13 (1) "Employer" has the same meaning as in 21 V.S.A. § 1301(5), but 14 shall not include the government of the United States. 15 (2) "Person" shall include an individual, firm, partnership, association, 16 joint stock company, corporation, trust, estate, or other entity. 17 (3) "Tax" or "tax liability" includes the liability for all amounts owing 18 by a taxpayer to the State of Vermont under this chapter. 19 (4) "Taxable year" means the calendar year, or the fiscal year ending 20 during the calendar year, with respect to which a tax is imposed under this

chapter, and, in the case of a return filed with respect to a fractional part of a
year, the period with respect to which the return is filed.
(5) "Taxpayer" means a person obligated to file a return with or pay or
remit any amount to this State under this chapter.
(6) "Wages" means wages as defined in 26 U.S.C. § 3121(a) of the
Internal Revenue Code.
<u>§ 10602. PAYROLL TAX</u>
(a) There is imposed on every employer for each calendar year a tax in an
amount equal to 0.3 percent of all wages paid by the employer.
(b) Revenues collected under this chapter shall be deposited into the State
Health Care Resources Fund established under 33 V.S.A. § 1901d.
<u>§ 10603. PAYMENT OF ESTIMATED PAYROLL TAX</u>
(a) Every employer shall make payments of the employer's tax liability
under this section on the same filing frequency as the employer is required to
pay withholding taxes to the Commissioner under section 5842 of this title.
(b) The Commissioner shall establish schedules or formulae as will result
in payments that closely approximate the payroll tax liabilities of the
employers for that year under this chapter.
(c) Every person required to deduct and withhold any amount under this
section shall make return thereof and shall pay over that amount to the
Commissioner in accordance with section 5842 of this title; provided however,

1	that a return reconciling the payments made during the preceding calendar
2	quarter shall be filed on the 25th day of the month following the end of the
3	quarter.
4	<u>§ 10604. ADMINISTRATION OF TAX</u>
5	All of the administrative provisions of chapter 151 of this title, including
6	those relating to the collection and enforcement by the Commissioner of the
7	withholding tax and the income tax, shall apply to the tax imposed by this
8	chapter. In addition, the provisions of chapter 103 of this title, including those
9	relating to the imposition of interest and penalty for failure to pay the tax as
10	provided in section 10602 of this title, shall apply to the tax imposed by this
11	chapter.
12	<u>§ 10605. INCLUSION OF COST OF EMPLOYER-SPONSORED HEALTH</u>
13	COVERAGE ON W-2
14	Every person who is required under chapter 151, subchapter 4 of this title to
15	withhold income taxes from payments of income, except for the government of
16	the United States, shall provide the aggregate cost of applicable
17	employer-sponsored coverage required under 26 U.S.C. § 6051(a)(14)
18	regardless of the number of W-2 forms filed.
19	* * * State Health Care Resources Fund * * *
20	Sec. 26. 33 V.S.A. § 1901d(b) is amended to read:
21	(b) Into the Fund shall be deposited:

1	(1) all revenue from the tobacco products tax and from the cigarette tax
2	levied pursuant to 32 V.S.A. chapter 205;
3	(2) revenue from health care provider assessments pursuant to
4	subchapter 2 of chapter 19 of this title;
5	(3) revenue from the employer health care premium contribution
6	pursuant to 21 V.S.A. chapter 25 excise tax on sugar-sweetened beverages
7	pursuant to 32 V.S.A. chapter 227;
8	(4) revenue from health care claims assessments pursuant to 32 V.S.A.
9	§ 10402;
10	(5) revenue from the health care payroll tax pursuant to 32 V.S.A.
11	chapter 247;
12	(6) premium amounts paid by individuals unless paid directly to the
13	insurer;
14	(6)(7) the proceeds from grants, donations, contributions, taxes, and any
15	other sources of revenue as may be provided by statute, rule, or act of the
16	General Assembly; and
17	(7)(8) any remaining balance in the terminated Catamount Fund as of
18	June 30, 2012.
19	* * * Implementation of Taxes * * *
20	Sec. 27. DEPARTMENT OF TAXES; APPROPRIATION

1	<u>The sum of \$4,113,000.00 is appropriated from the State Health Care</u>
2	<u>Resources Fund to the Department of Taxes in fiscal year 2016 for the</u>
3	implementation and ongoing administration of the payroll and sugar-
4	sweetened beverage taxes established by this act.
5	* * * Repeals * * *
6	Sec. 28. REPEALS
7	(a) 2013 Acts and Resolves No. 73, Secs. 52 and 53 (elimination of claims
8	tax to fund health information technology) are repealed on July 1, 2015.
9	(b) 21 V.S.A. §§ 2001–2003 (employers' health care fund contribution
10	assessment) are repealed on January 1, 2016 for liability accruing on and after
11	that date; provided, however, that the Department of Labor shall continue to
12	collect all assessments due for liability incurred during calendar year 2015.
13	* * * Effective Dates * * *
14	Sec. 29. EFFECTIVE DATES
15	(a) Secs. 1–22, 27 (Department of Taxes; appropriation), and 28 (repeals)
16	and this section shall take effect on July 1, 2015.
17	(b) Secs. 23 and 24 (excise tax on sugar-sweetened beverages) shall take
18	effect on November 1, 2015.
19	(c) Secs. 25 (health care payroll tax) and 26 (State Health Care Resources
20	Fund) shall take effect on January 1, 2016.